1 2 3	114 th Congress 1st session H.R.
4 5 6 7 8 9 10 11 12	IN THE HOUSE OF REPRESENTATIVES July 26th, 2015 Mr of California (for himself, Mr of, and Mr of of) introduced the following Bill; which was referred to the Committee on Natural Resources
13 14 15	A BILL TO PROVIDE FOR
16 17 18 19 20 21 22 23	GREEN & ENVIRONMENTALLY FRIENDLY MINING, HUNDREDS OF THOUSANDS NEW LONG-TERM HIGH PAYING JOBS, SOCIO-ECONOMIC GROWTH, THE UNITED STATES SUPPLYING ITSELF WITH STRATEGIC MINERALS, METALS AND RARE EARTHS FOR THE DEFENSE AND SECURITY OF THE NATION AND OUR COUNTRY'S ULTIMATE ECONOMIC SURVIVAL.
2425	To improve Federal regulations of mineral development in the National interest.
26272829	Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, **DRAFTTO BE AMENDED**
30	"BILL NAME"
31	Minerals and Mining Regulatory Reform Act —
32	A Clear Path Respecting Mining Rights
33	

1	TABLE OF CONTENTS:
2	SECTION 1: (a) SHORT TITLE AND POINTS ORAFT TO BE AMENDE
3	(a) SHORT TITLE AND POINTS
4	(b) DEFINITIONS
5	SECTION 101: FINDINGS
6	SECTION 102: IMPROVING REGULATORY ACCOUNTABILITY
7	SECTION 103: REMOVING OVERLAPPING AND DUPLICATIVE AUTHORITIES
8	SECTION 104: UNIFORM FEDERAL REGULATION
9 10	SECTION 105: THE MINING DISTRICTS AND THE MINERALS AND MINING ADVISORY COUNCIL (MMAC)
11	SECTION 106: MANAGEMENT OF THE BILL
12	SECTION 107: REVIEW AND REVISE EXISTING FEDERAL REGULATIONS
13	SECTION 108: MINE OPERATION EXEMPTIONS FROM THE CLEAN WATER ACT
14	SECTION 109: AMENDMENT OF 30 U.S.C. § 803
15	SECTION 110: FEDERAL CONSENT ON PUBLIC LANDS
16	SECTION 111: AMENDMENT OF 30 U.S.C. § 43
17	SECTION 112: AMENDMENT OF 43 U.S.C. § 1712(e)(3)
18 19	SECTION 113: NATIONAL DEFENSE AUTHORIZATION ACT (NDAA) AS IT PERTAINS TO MINERALS AND MINING
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1 **SECTION 1:** SHORT TITLE AND POINTS (a) SHORT TITLE: This Bill may be cited as the "Mineral and Mining Regulatory Reform 2 3 Act —A Clear Path Respecting Mining Rights". 4 Under the Multiple Surface Use Act 30 U.S.C. § 612, the National Mineral Policy Act 30 U.S.C. § 21a, the U.S. Mining Act 30 U.S.C. § 22-54 and the Materials Policy Act 30 U.S.C. §1601 and 5 the Strategic and Critical Materials Stockpiling Act 50 U.S.C. § 98 et seq. the Mineral and 6 Mining Regulatory Reform Act —A Clear Path Respecting Mining Rights; 7 8 • Streamlines the regulatory process for mining. 9 • Removes the process of a discretionary multiple permit system. • Provides, hundreds of thousands, new long-term high paying jobs in the green and 10 environmentally friendly mining industry. 11 12 Insures sustainable development of the minerals of and for the nation. 13 • Provides for sound reclamation practices without multiple agency confusion. 14 • Provides security for national defense of the United States of America. 15 Opens lands for public access and recreation. 16 • Provides needed materials for alternative energies. 17 • Provides for concise regulatory certainty for investment backed expectations encouraging and keeping money in the United States. 18 19 • Opens the public lands for multiple use purposes, as opposed to the discrimination of 20 exclusive use. Due to the creation of new mining jobs, this Bill, "Mineral and Mining Regulatory Reform Act 21 22 —A Clear Path Respecting Mining Rights", also creates hundreds of thousands of new jobs for the vendors and manufacturers serving the mining industry. 23 24 25 26

(b) **DEFINITIONS**

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- 30 PUBLIC LANDS; Lands retained for Federal management and multiple-use under the 1. disposal laws of the United States. 31
- 32 2. MEMORANDUM OF UNDERSTANDING; "MOU".

- 1 **3.** BUREAU OF LAND MANAGEMENT; "BLM".
- 2 4. MINING DISTRICTS; The Mining Districts are the governing authority (with an MOU
- with the BLM) for the Minerals and Mining management in the United States. Mining
- 4 Districts are organized tracts of land valuable for the minerals and materials therein and
- 5 originally founded before 1953.
- 6 5. MINERALS AND MINING ADVISORY COUNCIL; "MMAC" Regional
- 7 administrative support that shall provide arbitration guidance to the local Mining Districts
- 8 and may provide the coordination with the Bureau of Land Management throughout the
- 9 United States.
- 10 **6.** SECRETARY; Secretary refers to the Secretary of the Interior.
- 7. FEDERAL UNPATENTED MINING CLAIMANT; A U.S. citizen or U.S. Corporation
- who/which owns the mineral rights pursuant to the U.S. Mining laws on a tract of federal
- land; subject to the Mining Districts and such other federal and state laws the Mining
- Districts find do not unreasonably materially interfere with claimants right to possess,
- explore, develop and extract.
- 16 **8.** RENEWABLE ENERGY; Renewable energy includes anything considered or mentioned
- as renewable energy, renewable energy origination sites and all energy transport facilities
- meaning any facility used for the operation, maintenance, transmission, distribution, or
- transportation of electricity or natural gas.
- 20 9. NATIONAL DEFENSE AUTHORIZATION ACT; "NDAA"
- 21 **10.** DEPARTMENT OF DEFENSE; "DOD"
- 22 **11.** DEFENSE LOGISTIC AGENCY; "DLA"
- 23 12. UNITED STATES GEOLOGICAL SURVEY: "USGS"
- 24 **13.** BEST MANAGEMENT PRACTICES; A practice, or combination of practices, that is
- determined to be an effective and practicable (including technological, economic, and
- 26 institutional considerations) means of preventing or reducing the impacts to the air, water,
- soil and wildlife; while not unreasonably materially interfering with a federal unpatented
- 28 mining claimants rights.
- 29 14. ACCESS ROADS; Recorded ingress and egress directional travel paths, trails and or
- roads mapped originally by the United States Geological Survey (USGS) starting in 1879
- or mapped by Mines and Mineral Resources or any Divisions of Mines and Geology
- 32 thereof. This includes whether they are currently visible or not. If they existed and were
- mapped any time to present day, they shall be recognized as roads or travel paths today.
- 34 **15.** Roads also shall be defined as 5 classes of roads, designated by the United States
- 35 Geological Survey (the official map making agency of the United States), the mapping of
- the Department Of Interior, and those maps created by the military.
- Class 1: Primary highway federal and state.

- 1 Class 2: Secondary highway state and county.
- 2 Class 3: Light duty paved or unimproved.
- 3 Class 4: Unimproved, unsurfaced, including track roads in back country designated by 2 parallel dashed lines. 4
- 5 Class 5: Trails (Single dashed line) roads passable only by 4 wheel drive, pack animals or by foot traffic. 6
- 7 All RS 2477 rights of way claimed by the County or private citizens shall have the 8 unimpeded right to use for access as needed for mineral exploration and development.
- 9 **16.** INDUSTRIAL SUPPLY CHAIN: An industrial supply chain is actually a complex and 10 dynamic supply and demand network comprising private, commercial and military sectors. An Industrial supply chain is a system of organizations, people, activities, 11 12 information, and resources involved in moving a product or service from supplier to 13 customer. Supply chain activities involve the transformation of natural resources, raw materials, and components into a finished product that is delivered to the end customer. 14 15 In sophisticated supply chain systems, used products may re-enter the supply chain at any 16 point where residual value is recycleable. Supply chains link value chains. (See EXHIBIT 17 "A" Industrial Supply Chain Chart)
- 18 17. LOCATABLE MINERAL [ADDITIONS]: Rare earths and microbials shall be added to 19 the existing list of locatable rare metals. Many minerals and rare earth deposits have 20 already been found and identified nationally, such that they are critical and strategic 21 minerals necessary for alternative energy innovations, society health and military 22 applications.
- 23 A MINING RIGHT: A granted "right of self-initiation" for prospectors to explore, 18. 24 possess, develop and extract; generally not compatible with a discretionary agency permit system. This right to mine is an action (prospecting and extraction), as distinguished 25 26 from idle ownership. See "THE MINING LAW OF 1872: A LEGAL AND HISTORICAL ANALYSIS" reference below. 27
- 28 **19.** THE MINING LAW OF 1872: A LEGAL AND HISTORICAL ANALYSIS: A book all 29 of Congress and the Senate shall have at their immediate disposal. It shall also be used 30 for reference in adjudication at all state and federal court levels. (National Legal Center 31 for the Public Interest.) Library of Congress Number 89-061085 ISBN #0-937299-14-6 Published June 1989 32

33 **SECTION 101:** FINDINGS

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Congress has in the Mining and Minerals Policy Act of 1970 declared that it is the responsibility of the Secretary of the Interior to carry out non-discretionary policies concerning the development of national mineral resources. Congress also finds that the Secretary of the Interior shall respect the miner's rights of self-initiation under the General Mining Act of 1872 and the authority previously granted to the Mining Districts.

Subsequent to 1970 there has been an out growth of fragmentation upon our nations national mineral policy. Misapplications of discretionary federal permit systems were recently illustrated in 2012 with the courts rulings in Karuk v. Forest Service (9th Circuit in banc), that is inconsistent with our national minerals policy.



Conflicting State and Federal permit systems were raised even as far back as 1987 in CA Coastal Commission v. Granite Rock by the words of U.S. Supreme court Justice Powell: "In summary, it is fair to say that, commencing in 1872, Congress has created an almost impenetrable maze of arguably relevant legislation in no less than a half-dozen statutes, augmented by the regulations of two Departments of the Executive. There is little cause for wonder that the language of these statutes and regulations has generated considerable confusion. There is an evident need for Congress to enact a single, comprehensive statute for the regulation of federal lands. Having said this, it is at least clear that duplicative federal and state permit requirements create an intolerable conflict in decision making. In view of the Property Clause of the Constitution, as well as common sense, federal authority must control with respect to land belonging to the United States..."

Mineral development necessarily must proceed where minerals are located, and while best management practices can minimize environmental effects, requirements to adopt practices to mitigate environmental effects shall not materially interfere with mineral development.

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2 Open access to public lands under the 1872 Mining Law as amended, has made the United States 3 an economic giant and militarily strong. Hundreds of thousands of citizen prospectors have 4 continually searched and inventoried our remote public lands without compensation, except for 5 the American dream of striking it rich. Homestake Mining Corporation reports in their 100 year 6 anniversary volume that it takes about 5,000 mining claim evaluations to find a single paying 7 mine. In contrast, the U.S. Geological Survey has estimated it takes on the order of 100 8 exploration wells to find a new discovery of oil or gas onshore north America. Chevron 9 Minerals Division took more than 70 years to find the platinum deposits in the Stillwater 10 Complex of Montana. Many original economic mineral discoveries are the result of small explorationist's activities which are commonly brought on line by better financed organizations. 11 12 Once an economic mineral deposit is discovered, it commonly takes 10 or even 20 years to bring 13 a new discovery into production.

14 Exploration and mining companies are rapidly leaving the United States as a result of over 15 regulation, non-predictive regulations, corruption, land use conflictions, uncertain environmental 16 policy, mineral and land withdrawals, uncertainty concerning enforcement by at least 29 separate 17 agencies, inability to attract investors due to regulatory unpredictability, the inability to receive 18 equal access to justice attorney fees, the inability to receive fundamental due process hearings 19 from the agencies before fines are levied, and the inability to receive proper notice of land 20 management changes upon existing claimed mineral lands. (Documented by the Frazer 21 Institute Report Survey of Mining Companies)

Vast regions open for exploration and location are needed. Economic mineral deposits are generally rare occurrences of nature. Wilderness and National Parks are generally incompatible with national mineral policy, as wide areas are needed to explore for those rare anomalies of nature that can be shown to be economic mineral deposits. Yet relatively small areas are normally needed to mine or produce from a mineral deposit. Exploration for minerals is the research and development of America's manufacturing, high tech, alternative energy, and defense industries.

29 A single mineral discovery can change the world we live in. Three prospectors in 1949 were 30 exploring for uranium in the Mojave Desert, hoping to cash in on the Atomic Energy 31 Commission's \$10,000 bonus for discovery of a uranium deposit. Instead they stumbled on a 32 little known rare earth bearing mineral bastnasite. It contained more than ten percent rare earths. 33 There had never been so much rare earths found in one place and there was very little market for 34 their discovery at that time. Prior to this act their mining claims would not be economic nor 35 valid under the Mining laws of the United States. However, their accidental discovery sparked 36 the high tech revolution making the United States the leader in this technology. These rare 37 earths are now a strategic item for everything from color television, to pollution free electric 38

cars, flat computer and television screens, medical imaging devises that detect cancer earlier,

- lasers, smart bombs, and catalytic converters. Modern military forces cannot have a credible
- 2 defense or offense without rare earths.
- 3 One rare earth these prospectors found was neodymium, which can reduce by 50% the U.S.
- 4 demand for electricity in lighting. Prior to this act, our regulatory system regulated the Mountain
- 5 Pass Mine, our only domestic supply out of business. We are now dependent on China for more
- 6 than 95 % the world's rare earth production. This is a very serious threat to our economy and
- 7 national security.
- 8 To understand how serious our lack of domestic strategic minerals can be, consider the rare
- 9 metal gallium. When gallium is used to replace silicon solar cells, it can increase the production
- of electricity by 15 to 20 percent. When gallium is used to replace silicon chips in a computer,
- 11 the speed of the computer can increase processing speed several orders of magnitude. Not
- having this technology in a missile exchange could make the difference between winning and
- losing a war.
- 14 Appraising energy and mineral resources is an emerging science. A final once and for all
- 15 "inventory" of any energy or mineral resource is not possible. Mineral reserves and resources
- are dynamic quantities and must be constantly appraised. As known deposits are exhausted,
- unknown deposits are discovered, new extractive technologies and new uses are developed and
- new geologic knowledge indicates new areas and new environments that may be favorable for
- 19 energy and mineral exploration. To be meaningful to modern society all present and future
- 20 commodity demands for agriculture, construction, medical science, manufacturing, and national
- 21 defense must be considered. Long term economic stability and military survival favors the
- society with the most diverse, accessible productive and secure energy and mineral resource
- base. This takes long term commitment as it can take many years to find and bring mineral
- 24 resources to market.
- In the United States we have withdrawn from exploration and mineral entry an area nearly the
- size of California during the last century. Most of these areas were closed before we knew
- society's need for these new high tech elements. Therefore each area withdrawn from mineral
- 28 entry shall be subject to review every ten (10) years, by technically qualified members of the
- 29 private sector, academia, military and agencies with expertise in economic geology. Public
- 30 hearings and a formal investigation shall be completed within one year of the on site
- 31 examinations of the previously closed area. Findings and recommendations shall be available to
- 32 the public and the local Mining District. Estimates of the potential value and importance of
- 33 identified mineral resource shall be made available to Congress, the public and the local Mining
- 34 District. Areas of significant economic and militarily strategic resources shall be nominated by
- 35 the Mining District for exploration and development under the 1872 mining law as amended.
- 36 State of the art best management practices shall apply to resource development in these reopened
- 37 areas.

SECTION 102: IMPROVING REGULATORY ACCOUNTABILITY

Any miner who prevails in an appeal shall be awarded his reasonable fees and expenses of attorneys, including any expert witness charges, to be paid as provided in sections 2414 and 2517 of title 28, except that if the basis for the award is a finding that the United States acted in bad faith, then the award shall be paid by any agency found to have acted in bad faith and shall be in addition to any relief provided in the judgment.

In any other case involving the exercise of rights under the 1872 Mining Act, as amended, section 2412(d)(1)(A) of title 28 shall be applied without regard to the language beginning with the word "unless".

SECTION 103: REMOVING OVERLAPPING AND DUPLICATIVE AUTHORITIES

- (a) 16 U.S.C. § 478 is amended by:
- (i) Adding, after "such rules and regulations as may be prescribed by the Secretary of Agriculture," the phrase "provided, however, that neither the Secretary of Agriculture nor the Secretary of Interior may prohibit or materially restrict motorized access to federal mining claims over historical, visibly-existing or previously-existing trails and roads, or the reasonable restoration or maintenance of such trails and roads"; and
- (ii) Striking "for all proper and lawful purposes, including that of" and striking "the rules and regulations covering such national forests" and inserting "the rules of the Department of Interior concerning mineral development".
- (b) 16 U.S.C. § 551 is amended by adding, after "to regulate their occupancy and use and to preserve the forests thereon from destruction" the phrase "provided, however, that the citation for violation of any such rules and regulations, civil or criminal, is subject to immediate appeal as set forth in 30 U.S.C. § 612(d)."
 - (c) 16 U.S.C. § 1604 is amended by adding a new subsection (n):
 - "Renewable Energy" resource planning shall not extend to the development of mineral resources, and renewable resource planning shall be conducted to give full effect to federal mineral development policy as administered by the Secretary of Interior, the Bureau of Land Management and the Mining Districts."
 - (d) 30 U.S.C. § 612 is amended by:
- (i) adding at the end of subsection 612(b): "Provided further, that no state or political subdivision of a state shall have authority to regulate any prospecting, mining or processing operations upon federal lands."
 - (ii) Adding a new subsection 612(d) as follows:

"Any federal unpatented mining claimant upon assertion, that any member of the public or agency action endangers or materially interferes with prospecting, mining or processing operations or uses reasonably incident thereto, shall have a right to file for relief of such action with the local Mining District, notwithstanding any agency

1 2 3 4 5	procedures to the contrary, the Mining District determination upon such petition for relief shall control over any contrary agency determination. The Mining District shall hear and resolve petitions and controversies pursuant to this section and may be subject to de novo review in district court. Relief shall be provided under 42 U.S.C. § 1983 and 18 U.S.C. § 241 - 242."
6	(iii) Adding a new subsection 612(d) as follows:
7 8 9	"Individuals carrying out agency action, other than promulgating regulations, that were determined by the Mining District to be in violation of this section shall not be protected by qualified immunity."
10	(iv) Adding a new subsection 612(d) as follows:
11 12	"Mining District determinations of the elected board shall carry judicial immunity in carrying out the performance of their duties."
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14	SECTION 104: UNIFORM FEDERAL REGULATION
15	(a) 43 U.S.C. § 1702 is amended as follows:
16	(i) New subsections (q), (r) are added:
17 18	"(q) 'mine operator' means any person or entity exercising rights of or through the holder of a federal unpatented mining claim.
19 20 21 22 23 24 25 26	"(r) Generally 'mining casual use' means excavation and/or processing (including motorized excavation and processing) of less than 1,000 cubic yards of material annually per claim; or surface disturbance of less than five acres of ground; use, maintenance, or occupancy of visibly-existing or previously-existing roads, trails, tunnels, mill sites, refining sites, bridges, or existing mining-related buildings; staging, use or occupancy of portable or removable equipment; subsurface operations; or any combination of the foregoing or similarly-limited mineral development activities."
27 28 29	(b) A new section is created at 43 U.S.C § 1748(c), titled: "Administration of Unpatented Mining Claims" with the following additions:
30 31 32	"(a) Federal unpatented mining claims are tracts of public land dedicated to the particular purpose of mineral development, and the exercise of the property rights in federal mining claims are to be managed exclusively in accordance with this section."
33	"(b) Notices of Initiation (NOI)■"
34 35	"(i) Mine operators may proceed with mining casual use without notice to the Bureau of Land Management (BLM)."

- Mine operators must provide a Notice of Initiation (NOI) to the BLM thirty (30) days in advance of commencing mining operations beyond casual use. If BLM fails to respond to the NOI within thirty (30) days, the mine operator may commence operations, unless the operation involves a surface disturbance in excess of 100 acres, in which case BLM shall have sixty (60) days to respond."
- Upon receipt of a NOI, BLM shall review the proposed operations for compliance with best management practices adopted with the written concurrence of the local Mining District, and issue a determination as to what, if any, additional best management practices are required. NOIs may be of any duration specified by the mine operator, and the BLM's determination with respect to the NOI shall remain effective for so long as operations continue as specified in the NOI, and may be assigned to future mine operators."
- "(i) Final reclamation activity in general shall only be required if a mine operator and BLM geologist concur that an ore body is exhausted and that the reclamation will not impede future operations. Seasonal reclamation activity may be required if it will not materially interfere with future mining operations."
- Reclamation bonding shall only apply if surface disturbance "(ii) exceeds 5 acre or 1000 cu. yards of processed material per claim. Haul roads, utility roads, temporary milling sites and portable structures, and any other pre-existing land disturbance shall not be included in the 5-acre calculation. Reclamation costs shall be based upon the average of 3 independent bids. BLM shall recognize and give effect to bonding pools through a memorandum of understanding to assist large and small mine operators in meeting the requirements of this section. The bids for bonds and reclamation costs may not be reviewed more often than once every 7 years. Reclamation bonds shall be refunded to the mining operator within one (1) year of completion of the reclamation, even if the site is subject to continuing monitoring."
- "(d) Any personnel employed by BLM to review an NOI shall have qualifications of at least a bachelor's degree in mine engineering with a minimum of three (3) years or more experience in private sector commercial mining operations or over five (5) years production mining experience in lode, placer and milling operations."
- "(e) If BLM determines that any mine operator is conducting operations beyond casual use without providing an NOI, or that any mine operator is conducting operations contrary to best management practices, BLM must provide formal, written notice to the mine operator and the local mining district through a Notice of Noncompliance. Such notice shall describe the noncompliance and shall specify the action to comply and the time within which such action is to be completed, generally not to exceed thirty (30) days, provided, however, that days during which the area of operations is inaccessible shall not be included when computing the number of days allowed for compliance. The requirements to issue a Notice of Non-compliance shall

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apply whether or not the operator has a submitted NOI on file with the BLM and shall not be used to shut down the entire mineral operation. Actual notice shall be presumed effective when mailed by certified mail, return receipt requested to the owner of the mining claim and operator of record as specified in BLM records, or personally served upon the mine operator. No enforcement action, civil or criminal, may be commenced until after delivery of such notice, and no adverse action may be taken against a mine operator until after a hearing with the protections of 5 U.S.C. § 554. No enforcement action shall halt compliant aspects of the operations that the operator qualifies under casual use activities."

- "(f) All determinations made by the BLM pursuant this subsection involving the mining claimant or operator may be appealed and heard by the local Mining District pursuant to 30 U.S.C. § 612(d)."
- "(g) All existing and future regulations, including best management practices promulgated by BLM or any other federal or state agency having an effect upon federal unpatented mining claims, shall be subject to the written concurrence of the local Mining District and shall have no force and effect without their written concurrence."
- "(h) Action with respect to any NOI shall not be 'major federal action' within the meaning of 42 U.S.C. § 4332 or 'agency action' within the meaning of 16 U.S.C. § 1536(a)(2)."

SECTION 105: THE MINING DISTRICTS AND THE MINERALS AND MINING ADVISORY COUNCIL (MMAC)

A new section 43 U.S.C. § 1748d is created:

- "(a) Each federal unpatented mining claimant shall be entitled to nominate persons from the region to serve a four-year term on a Minerals & Mining Advisory Council (MMAC). Persons shall be eligible for application if they own an interest in a federal mining claim and should have not less than five (5) years experience in a private sector mining business. MMAC administrators shall be voted in by the mining claimants to serve at the pleasure of the Mining Districts."
- "(b) Regional MMAC administrators shall facilitate communications between the Mining Districts and the regional offices of BLM."
- "(c) MMAC shall maintain a database of the qualified traditional Mining Districts and their contact information to facilitate communications between the Mining Districts and the regional offices of BLM."
- "(d) MMAC administrators shall be available to coordinate BLM land planning decisions and maintain council in order to avoid conflicts with the Mining Districts (if the Mining Districts have not made such appointments)."

SECTION 106: MANAGEMENT OF THIS ACT

- (a) BLM shall enter into a Memorandum of Understanding (MOU) with the Minerals and Mining Advisory Council (MMAC) to provide advice from mining districts concerning federal regulation of mining operations and best management practices.
- (b) The Minerals and Mining Advisory Council (MMAC) and any committees formed under the authority of this section are exempt from the Federal Advisory Committee Act (FACA).
- 9 (c) BLM or any other Federal or State agency may enter into a MOU with the local Mining District.

SECTION 107: REVIEW AND REVISE EXISTING FEDERAL REGULATIONS

- 13 The Secretary of Interior shall review and revise existing federal regulations, including but not
- limited to 36 C.F.R. Part 9 and 43 C.F.R. Parts 4 and 3800, to make them congruent with this
- 15 Act. The Secretary of Agriculture shall review and revise existing federal regulations to make
- them congruent with this Act, including but not limited to the repeal of 36 C.F.R. Part 228.
- 17 Rules adopted with respect to mineral development shall be subject to the written concurrence of
- the local Mining Districts. No federal or State rules or regulations affecting minerals and mining
- shall have force and effect without the written concurrence of the local Mining Districts.

SECTION 108. MINE OPERATION EXEMPTIONS FROM THE CLEAN WATER ACT

- (a) "Mining operations which do not add any chemicals to excavated aggregate or ore, other than water, and native materials, shall not be considered an "addition of any pollutant" within the meaning of 33 U.S.C. § 1362(12)."
- (b) "Mining and processing discharges from mining and processing involving the use of biodegradable chemicals that have a Material Safety Data Sheet (MSDS) reading, "This product is not classified as dangerous for the environment," "The risk of environmental effects is considered small", or substantially equivalent language."
- (c) "Suction dredge and bucket excavation mining within the natural 100 year flood plain of a water body, or operations contained through artificial impoundments to reduce offsite sediment transport comprise incidental fallback do not represent an "addition" or "discharge" under 33 U.S.C. §§ 1341, 1342 or 1344."
 - (i) "Incidental fallback" is defined as: native rock, sand, soil, or vegetative materials picked up, processed to remove or reclaim the mined metal or minerals, and then backfilled at or near the same excavation site. Offsite turbidity in connection with incidental fallback is also not an "addition" or "discharge" within the meaning of 33 U.S.C. §§ 1341, 1342 or 1344."

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SECTION 109: AMENDMENT OF 30 U.S.C. § 803

3 30 U.S.C. § 803 is amended to add the following at the end of the section:

"Provided, however, that operations without any employees, operations that hire occasional part time mine contractors or who hire other non-mining work personnel, are exempt from the provisions of this Chapter and any regulations promulgated thereunder."

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SECTION 110: FEDERAL CONSENT ON PUBLIC LANDS

- 9 No federal consent decree may be entered into or is binding which effects or affects mineral
- development upon federal lands without written concurrence of the local Mining District, and an
- opportunity for those federal unpatented mining claimants affected to be heard in connection
- with entry of the decree.

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SECTION 111: AMENDMENT OF 30 U.S.C. § 43

- 15 30 U.S.C. § 43 is amended by adding "Any patented mineral lands whereby the State has not
- declared its intent to regulate surface disturbances as required by provisions of this act; the land
- owner or mineral operator at his/her own discretion, may continue to be regulated exclusively
- 18 under federal law and this part as to surface disturbance and environmental compliance.
- 19 Duplicative permitting authority by any State agency or subdivision thereof can be deemed
- 20 waived by the State, at the discretion of the owner or mineral operator of the property, unless
- 21 expressly disclosed in the mineral patent."

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SECTION 112: AMENDMENT OF 43 U.S.C. § 1712(e)(3)

- 24 43 U.S.C. § 1712(e)(3) is amended by substituting for the phrase "public lands shall be removed
- from or restored to the operation of the Mining Law of 1872, as amended (R.S. 2318–2352; 30
- 26 U.S.C. 21 et seq.) or transferred to another department, bureau, or agency only by withdrawal
- action pursuant to section 1714 of this title or other action pursuant to applicable law:" and
- substituting the phrases "no existing federal managed lands after 1976 shall be removed from
- operation of the Mining Law of 1872, as amended (R.S. 2318–2352; 30 U.S.C. 21 et seq.),
- 30 except by Act of Congress. Public lands and federal managed lands reserved under other laws
- 31 prior to 1976 that have been withdrawn from mineral entry shall be reopened upon petition
- 32 showing of valuable metals, minerals, or rare earths, upon concurrence of a competent geologist
- of the local Mining District within six (6) months, and upon submission to Congress."

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1 SECTION 113: NATIONAL DEFENSE AUTHORIZATION ACT (NDAA) AS IT PERTAINS

2 TO MINERALS AND MINING – McKeon Group LLC shall draft new title with the following

3 definitions:

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The following declaration in this Bill, "Mineral and Mining Regulatory Reform Act —A Clear Path Respecting Mining Rights", shall be to reference mining as it relates to the National Defense Authorization Act. At present, the U.S. government designates over (60) different materials as "strategic & critical"; minerals and mineral-based materials predominate in quantity, tonnage and value. The defense logistics agency makes these purchases, as well as the defense industry and private sector companies. The list includes the following metals and/or ores thereof; aluminum, antimony, beryllium, bismuth, cadmium, chromium, cobalt, columbium, copper, germanium, gold, iodine, lead, manganese, mercury, molybdenum, nickel, platinum,-group 12 metals, silver, tantalum, thorium, tin, titanium, tungsten, vanadium and zinc; and the following minerals: fluorspar, industrial diamonds, the refractory grades of bauxite and chromite, sapphire and ruby, steatite talc, and strategic grades of asbestos, graphite, mica, and quartz crystals. All of 15 these are classed as locatable minerals under the Mining Law of 1872.

laws, including the Strategic & Critical Materials Stock Piling Act of 1939, as amended in 1946 & 1979, the National Security Act of 1947, the Defense Production Act of 1950, the Selective Service Act of 1967, the Mining and Minerals Policy Act of 1970, the National Materials and Minerals Policy Research & Development Act of 1980, the National Critical Materials Act of 1984, and a number of acts authorizing barter of various commodities for strategic materials. Furthermore, the internal revenue code gives clear recognition to the importance of strategic minerals by assigning higher depletion rates to those with higher strategic significance. This bill references the 1872 Mining Law and the National Defense Authorization Act, which are convolute, in accordance with access to public lands & production (to include private property and the right of self-initiation for discovery by the individual miner. See the "The Mining Law of 1872: A Legal and Historical Analysis" by the National Legal Center for the Public Interest Library of Congress #89-061085, ISBN #0-937299-14-6 Published June 1989.

The significance of mineral materials to national security is recognized by several current

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The NDAA references by section and chapter to be modified and the sake of this bill, "Mineral and Mining Regulatory Reform Act —A Clear Path Respecting Mining Rights", are as follows; (Resource from 2012 NDAA)

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1. SEC 851: Subtitle E- Defense Industrial Base.

This Section of the NDAA shall be amended to read;

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(a) "No Public Land shall be made off limits for any reason, until such time as geology reports establish that there are an absence of rare earth minerals, precious metals and microbial's, and in accordance with the 1872 Mining Law and this Act, "Mineral and Mining Regulatory Reform Act — A Clear Path Respecting Mining Rights",

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2. SEC 852;

- 44 Strategy for securing the defense supply chain and industrial supply chain base.
- 45 This Section of the NDAA shall be amended to read:

- 1 "To be meaningful to modern society all present and future commodity demands for agriculture,
- 2 construction, medical science, manufacturing, and national defense must be considered."
- 3 "Long term national economic stability and military survival favors the society with the most
- 4 diverse, accessible, productive and secure energy and mineral resource base. This takes long
- 5 term commitment as it can take many years to find and bring mineral resources to market."
- 6 "In the event of natural disaster or wartime readiness, there is a requirement that these resources 7 are guaranteed as available and uninterupted for domestic and military security."
 - "(a) In accordance with WWII practices, minerals, metals & microbial; mining shall be recognized as a critical asset to U.S. military and domestric production, to be protected and defended under all circumstances."
 - "(b) Appraising energy and mineral resources is a constant emerging science. All historical geological reports of minerals, metals, rare earths, and microbials shall be organized and maintained by the U.S Geological Survey (USGS) and maps retrieved from USGS to establish a comprehensive data-base."
 - "(c) In order to guarantee that the Defense Logistics Agency and domestic production have and maintain a long term industrial supply chain established for war readineess, and domestic economic security/stability;"
 - "(1). The NDAA hereby authorizes The United State Geological Survey road maps shall be hereby be recognized by their (5) original classes in order to guarantee access is recovered and recognized allowing for mineral and mining access, entry, discovery, exploration, and extraction."
 - "(d) As a matter of national policy the following objective shall be recognized; Rare earths, minerals and metals are now a strategic items for military and require domestic production, to insure economic and military security. This includes energy efficiency and due to the extreme number of years required for discovery, exploration, extraction and production, the U.S. mining shall strategically be positioned in such a fashion, that in the event that foreign supplies were to be disrupted, U.S. production could maintain 100% of its capacity as a National Policy. Therefore all consideration shall be afforded to the mining industry in accordance with these objectives."

32 3. SEC 853; Assessment of feasibility and advisability of establishment of rare earth material Inventory. This Section shall be modified to read;

"Domestic United States mining operations shall be established as the first point of contact, and domestic mining shall be organized as a war readiness asset, under this Bill, "Mineral and Mining Regulatory Reform Act — A Clear Path Respecting Mining Rights"; able to provide as close to 100% of all U.S. Dept. of Defense contract orders as can be accomplished through the private miner under their respective mining districts adminstered by the Mining Districts and BLM under their MOU.

- **4.** DOD, DLA, Dept. of Treasury, shall use USGS as the point of contact for all geology reports and consolidation of reports that were abandoned when the Bureau of Mines was dissolved, in accordance with the WW-II era practices that searched out U.S. resources in order to find, locate and extract minerals, precious metals and rare earth materials in order to preserve and protect national war readiness and national mineral independence.
- 5. SEC. 863. SENSE OF CONGRESS AND REPORT ON AUTHORITIES AVAILABLE TO THE DEPARTMENT OF DEFENSE FOR MULTIYEAR CONTRACTS FOR THE PURCHASE OF ALTERNATIVE FUELS.

This Section shall be amended to read as follows:

(a) "Domestic mining shall be the first and foremost resource for all acquisitions."

6. Chapter 12 – FEDERAL ACQUISITION INSTITUTE;

This Chapter of the NDAA should be modified to state;

(a) "In every event domestic United States mining shall be the first point of contact for acquisitions. In the event that domestic mining cannot fill the U.S. Defense Logistics agencies order, then an alternate source may be addressed."